

EXHIBIT 1

DECLARATION OF F. GERARD HEINAUER

F. GERARD HEINAUER, pursuant to 28 U.S.C. § 1746, declares the following:

1. I am employed by the Department of Homeland Security ("DHS"), Citizenship and Immigration Services Division ("USCIS"), as the Director of the Nebraska Service Center ("NSC") in Lincoln, Nebraska. It is in that capacity and based upon reasonable inquiry and my knowledge, information and belief that I provide this declaration.
2. The director of DHS is a named defendant in the mandamus lawsuit Morrar v. Chertoff, presently pending in the United States District Court for the Northern District of Illinois.
3. Plaintiff, Hatem Morrar, is a twenty-five-year-old native of Palestine and citizen of Jordan assigned alien registration number A47 917 872, who seeks to have his pending Form N-400, Application for Naturalization, adjudicated.
4. Plaintiff has been a lawful permanent resident (green card holder or "LPR") since September 1, 2001. He obtained this status as the beneficiary of a family-based visa petition filed by his U.S. citizen parent.

9. General requirements for naturalization eligibility are that the applicant has resided continuously, after being lawfully admitted for permanent residence, within the United States for at least five years; the applicant must be of good moral character and attached to the principles of the Constitution of the United States. Most applicants are also required to establish, during a mandatory in-person interview or examination, an understanding of the English language, and knowledge and understanding of the fundamentals of the history, and of the principles and form of government of the United States.
10. Finally, in order to be admitted to citizenship, the applicant must take an oath in a public ceremony renouncing his or her allegiance to any foreign state of which the applicant was before a subject or citizen, and swearing allegiance to the United States government.
11. The oath ceremonies are generally performed in the lobby (outside of normal business hours) or another area of the district office; special ceremonies are sometimes scheduled in federal district court or at another public location (e.g., Fourth of July ceremonies in conjunction with local/city events). Due

5. Plaintiff filed his Form N-400, Petition for Naturalization, on November 27, 2006, at the Nebraska Service Center, where it remains pending.
6. Naturalization applications are filed at one of four regional mail-in Service Centers. The Nebraska Service Center accepts and processes naturalization applications from aliens living in 20 Midwestern and Northwestern states, including Illinois.
7. These Centers pre-process naturalization cases on a mail-in basis only; the Centers do not conduct the required in-person interviews.
8. The Service Center receipts the application, obtains the relevant alien registration file from the National Records Center, and initiates the required background checks. Once the checks are complete, and any adverse information is reviewed and resolved, the applicant is scheduled by for an in-person interview by the USCIS district office having jurisdiction over his or her place of residence. After the interview, and review of any subsequently filed required evidence, the application is adjudicated by a district officer and, if approved, the applicant is then scheduled for the next available oath ceremony.

to staffing and space limitations and various other duties and priorities, each district office can only accommodate a certain number of naturalization interview slots or oath ceremony attendees each month.

12. During fiscal year 2006, the total number of persons naturalized by USCIS was 702,589. The estimated number of naturalization approvals/oaths for fiscal year 2007 is presently 659,233.
13. Congress requires completion of an FBI criminal background investigation of any applicant for naturalization before the application can be adjudicated by USCIS. Plaintiff's application for naturalization is not ready to be scheduled for interview until the FBI completes its background investigation.
14. In April 2006, USCIS initiated a new policy of not scheduling naturalization applicants for interview until the FBI name check is completed. Prior to the change in policy, interviews could be scheduled and conducted before the name check responses were received from the FBI, and applications could be denied with the name check still pending, but could not be approved until the results of the name check were received from the FBI.

15. When an alien applies for naturalization, USCIS conducts several forms of security and background checks to ensure that the alien is eligible for the immigration benefit and that he or she is not a risk to national security or public safety. In addition to records checks against DHS's own immigration systems, these background checks currently include (a) a Federal Bureau of Investigation (FBI) fingerprint check for relevant criminal history records on the alien (e.g., arrests and convictions); (b) a check against the DHS-managed Interagency Border Inspection System (IBIS) that contains records and "watch list" information from more than twenty federal law enforcement and intelligence agencies; and (c) an FBI name check, which is run against FBI investigative databases containing information that is not necessarily revealed by the FBI's fingerprint check or IBIS.
16. These law enforcement checks have revealed significant derogatory information on various alien applicants for immigration benefits, including applicants seeking naturalization, which has resulted in the alien being found ineligible for the benefit and USCIS's denial of the application.

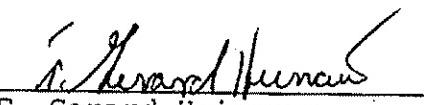
17. Since 9/11, USCIS has submitted millions of name check requests to the FBI for naturalization and other types of immigration applications, thus taxing that agency's resources and creating a backlog in FBI's performance of complete security checks. During the initial submission period of December 2002 and January 2003, USCIS submitted almost 3 million names to the FBI.
18. Plaintiff's name check request was electronically submitted to the FBI on December 4, 2006, less than one week after his Form N-400 was filed. The FBI acknowledged receipt of the name check request on December 14, 2006. The name check remains pending. Plaintiff can't be scheduled for an interview on his naturalization application until the name check results are received from the FBI.
19. Plaintiff's preliminary IBIS and fingerprint checks have been performed. The IBIS and fingerprint checks may be refreshed again prior to the interview or oath ceremony.
20. Of a total figure of 1,044,302 naturalization filings currently pending with USCIS nationwide, there are approximately 176,425 awaiting responses on FBI name checks.

21. Cases in which the pending FBI name check is the only impediment to final adjudication are audited on a weekly basis in order to identify those in which a response from the FBI has been received. Once the security checks are completed, the case can be forwarded to the district office for interview as time slots become available.
22. Applicants for naturalization hold lawful permanent resident (LPR) cards ("green cards") which allow them to lawfully work in the United States and to return from travel abroad while the naturalization application is pending. Plaintiff has been issued a green card that is valid proof of his status as a lawful permanent resident through October 2011.
23. The USCIS website at www.uscis.gov includes several advisories and public notices regarding processing delays that apply to all aliens, and the reasons for them. USCIS endeavors to give the best customer service possible to all customers, despite the millions of applications and petitions pending, and within the constraints of resource limitations. The website advises that due to a large increase in naturalization filings, the average time to complete a routine naturalization case is presently 18 months.

24. The Nebraska Service Center is processing Plaintiff's naturalization application in accordance with standard procedures.

I declare under penalty of perjury that the foregoing is true and correct.

Executed at Lincoln, Nebraska
on this 27th day of March, 2008.


F. Gerard Heinauer
Service Center Director
Nebraska Service Center